

Report of the Cabinet Member for Wellbeing

Cabinet - 18 April 2024

Anti-Social Behaviour Scrutiny Inquiry Cabinet Member Response and Action Plan

Purpose: To outline a response to the scrutiny recommendations

and to present an action plan for agreement.

Policy Framework: The Anti-Social Behaviour Crime and Policing Act 2014 -

Public Spaces Protection Orders (PSPO's), Closure Orders, Community Protection Notices and Injunctions for

ASB

Consultation: Legal, Finance, Access to Services, Social Services,

Education and Place Directorates

Recommendation(s): It is recommended that:

1) The response as outlined in the report and related action plan be agreed.

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1.0 Introduction

- 1.1 The Anti-Social Behaviour Scrutiny Inquiry report was submitted to Cabinet on the 21 December 2023 after the Anti-Social Behaviour Scrutiny Inquiry Panel completed a detailed inquiry and it link is included under **Background Papers**.
- 1.2 Having considered the contents of the scrutiny report, and specific recommendations made, advice to Cabinet on whether it should agree, or not agree, with each recommendation is detailed in this report.
- 1.3 Cabinet is also asked to consider, for each of the responses, any relevant policy commitments and any other relevant activity.

1.4 There is a wider piece of work that Cabinet and Corporate Management Team are undertaking alongside this, around establishing a Swansea Council Community Safety Forum that will facilitate the mapping of services and put in place governance and process which are aligned and complementary to the partnership landscape area of work.

2.0 Response to Scrutiny Recommendations

Recommendation 1

Investigates options for appointing an independent chair for ASB Case Reviews and then put most appropriate option put in place. This should be done as a matter of urgency.

Relevant Policy Commitments:

None

Action already being undertaken:

This role is currently undertaken by the ASB co-ordinator so potential for conflict of interest.

New actions following from the recommendation:

Reframe roles within the current ASB team to include support officers and an ASB Lead Officer role to accommodate this recommendation to ensure no conflict of interest.

The ASB Lead Officer role will need the relevant knowledge, skills and understanding of the problem-solving approach to provide a consistent and competent service.

Potentially a Councillor could be appointed as an Independent Chair of the ASB Case Review meetings. This would provide independence from the ASB process but would require the ASB Lead Officer to support the chair.

Alternatively, there is a potential offer from an external charity to provide an Independent Chair however there may be a cost per application and no guarantee of availability which would have to be explored

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 2

Continues to build upon and embed the five key ASB Home Office principles into the work of the Council.

Relevant Policy Commitments:

None

Action already being undertaken:

The principles are designed to be used by any agency/partner involved in tackling

ASB, for example, local authorities, Police and housing associations, and implementation of them will be viewed as good practice to support an effective multiagency response to ASB.

New actions following from the recommendation:

These new principles are due in April 2024 and these principles will need to be incorporated directly into our existing anti-social behaviour processes and procedures to reflect the guidance that has been endorsed by the Home Office Anti-social Behaviour Strategic Board.

By adopting and embedding these principles it will support in delivering on some of the other recommendations around improving communication, media etc.

To ensure that we effectively deliver on this there is a requirement to reframe roles within the ASB team to include support officers and an ASB Lead Officer role to accommodate.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 3

Looks at devolving the Community Protection Warning (CPW)/ Community Protection Notice (CPN) powers to Housing Associations, with consideration being given to their use by other partners

Relevant Policy Commitments:

The Council shall commit to taking strong action against disruptive tenants

Action already being undertaken:

This is not currently in place as the ASB officer does not have the resource (legal & finance) to use existing local authority powers and these are being undertaken by South Wales Police.

Housing Service works collaboratively with partners in Safer Swansea and South Wales Police in respect of CPNs and CPWs

New actions following from the recommendation:

Explore the benefits and implication of presenting a paper to Cabinet authorising Housing Associations to enable them carry out this function.

ASB is dealt with through existing legislation, including the use of ASB injunctions/possessions proceedings and this will continue.

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 4

Carries out a Council wide mapping exercise to establish and provide clarity in

relation to ASB. It should include, but not be restricted to the governance, roles, resources, regulatory powers and other tools used (or available), use of the referral process and equity of services provided to the public

Relevant Policy Commitments:

None

Action already being undertaken:

Housing have their own ASB team which supports tenants funded by the HRA.

The ASB co-ordinator is responsible for all non-housing ASB issues and does work with Housing, along with environmental teams, South Wales Police (SWP), Housing associations, Mid and West Wales Fire and Rescue Service (MWWFRS) and Youth Justice Service (YJS) as a multi-agency approach to addressing ASB across Swansea.

ASB process and policy document has been produced in first draft stage outlining our approach to ASB which will include appendices listing Partners and Services. This will be made accessible to the public by way of our media platforms along with our strategic partners.

New actions following from the recommendation:

Establishment of a Swansea Council Community Safety Forum that will facilitate the mapping of services exercise and put in place governance and process. This will ensure the existing ASB resources are brought together in a coherent way to facilitate this recommendation. One of the key functions of the forum will be to facilitate and drive forward that mapping exercise as well as bring together cross council services that contribute to the community safety agenda.

Links to recommendation 8 & 9

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 5

Looks into providing resources to do more targeted work with primary school aged children that includes ASB preventative matters

Relevant Policy Commitments:

None

Action already being undertaken:

Evolve Youth Teams and the Contextual, Missing, Exploited and Trafficked (CMET) Teams work with schools in delivering targeted ASB intervention sessions where necessary and appropriate.

SWP through their local Schools officers also provide inputs as part of the All-Wales

Curriculum.

New actions following from the recommendation:

CMET team recognise ASB can sometimes be an indicator of extra familial harm, as a result they work with young people of primary school age on a referral basis where there has been ASB linked to potential harm. This intervention is targeted towards those individuals and peer networks where there is a higher likelihood of harm.

Following the Scrutiny Panel, YJS Practice Lead and Prevention Co-ordinator met with colleagues from Education to propose a pilot programme in six Local Authority Primary Schools.

The aim of the programme will be to deliver targeted ASB sessions to Year 5 & 6 pupils that were interactive, informative and engaging. YJS are due to meet with Education to gather feedback on the pilot programme before looking to roll the programme out to Primary Schools across the Local Authority.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 6

Widens the current membership of the Public Services Board and Safer Swansea Partnership to include local Housing Associations

Relevant Policy Commitments:

None

Action already being undertaken:

The PSB already has it's agreed membership and the current governance arrangements allows for oversight of the work of Safer Swansea Partnership.

The PSB would need to consider the benefits of extending the membership to include Housing Associations and current arrangements.

New actions following from the recommendation:

This action will be covered as part of Recommendation 9

It is planned for a full review of the current membership and purpose of the Safer Swansea Community Safety Partnership to ensure we are all clear on the function, the right people are around the table and that the governance arrangements of all the groups that feed into the Safer Swansea are fit for purpose, current and relevant.

This will include extending the reach of the community safety partnership.

Cabinet Member Comments: N/A

Recommendation is **PARTIALLY AGREED**

Recommendation 7

Investigates the potential of developing a partnership hub/office where services to ASB across organisations can be co-located

Relevant Policy Commitments:

None

Action already being undertaken:

ASB Coordinator and support officer work from Swansea Central Police station up to 3 days per week with SWP ASB officers, dependent on officers shift patterns.

New actions following from the recommendation:

Explore the possibility of community safety (and cohesion officers) being co-located with colleagues from SWP, Health, Probation, MWWFRS, and other multi agency partnership services and identify suitable space.

Link in with facilities team who are developing the town centre space Y Storfa

It is important at this stage to highlight this recommendation in all conversations around the current and forthcoming developments in the city centre as space is at a premium both with us and our partners.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 8

Works with key partner organisations to improve the understanding of each other's roles in order to help provide clarity and consistency of approach to ASB for the service user and the public. This should include a map of the services and powers available across the partnership

Relevant Policy Commitments:

None

Action already being undertaken:

The ASB Coordinator currently works alongside equivalent partnership officers in SWP, MAWWFRS and the wider Council officers and is communicated to both perpetrators and victims of ASB when being dealt with.

Operational CMET panel sits currently on a fortnightly basis, it's a multi-agency panel that works together to create safer spaces in our community, creating shared ownership of issues and an understanding of others roles.

ASB process and policy document has been produced in first draft stage outlining our approach to ASB which will include appendices listing Partners and Services. This will be made accessible to the public by way of our media platforms along with our strategic partners.

New actions following from the recommendation:

Links to recommendation 4

Establishment of a Swansea Council Community Safety Forum that will facilitate this recommendation and put in place governance and process.

This will deliver on this recommendation as part of its role and governance.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 9

Develops a Multi-Agency Strategic Forum where solutions to cross cutting themes and ways or working can be discussed

Relevant Policy Commitments:

None

Action already being undertaken:

A small ASB core group was in place prior to COVID-19, however this has lapsed.

New actions following from the recommendation:

ASB core group to be replaced with the establishment of a Swansea Council Community Safety Forum will facilitate the mapping of services exercise and put in place governance and process as per **Recommendation 4**

Linking in **Recommendation 8 & 9** into one - this would deliver on this recommendation as part of its role and governance

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 10

Ensures that good feedback mechanisms for the public are in place across the Council and that we use that feedback to improve the services we provide

Relevant Policy Commitments:

None

Action already being undertaken:

Council public facing website contains information on ASB and community Safety.

ASB Team currently carry out ad hoc victim satisfaction surveys as do SWP as part of the multi-agency approach.

Housing Service provide feedback via a customer survey following case closure of ASB complaints.

Safer Swansea Partnership surveys are used for evidence gathering.

All are used to inform and influence the delivery of services.

New actions following from the recommendation:

Working with the ASB co-ordinator, Swansea University interns will support the development of new ways of hosting information and a feedback mechanism. This will link with Social Services Comms and Corporate Comms teams.

By increasing the resources of the ASB Team and including a Victim Officer, satisfaction surveys and provision of feedback on each and every case can be carried out as part of that wrap around ASB service provision.

Housing to develop a smarter web-based survey to operate along side telephone calling.

CMET team work within communities and one of the primary aims is to ensure we understand what matters to the people that that live, work and play in the areas that we work in. We work collaboratively with young people and communities so feedback on community safety is regularly received. This can be fed into the holistic overview on ASB.

Recommendation 11 & 12 supports the delivery for this recommendation.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 11

Considers and reviews accessibility to information about ASB in order to ensure ease of access.

- Ensure key information is available in different languages, formats and in physical form.
- That we look to have information available in different locations in the Council across the partner public locations.
- Build on how we target information to suit those we are looking to reach i.e., young people.
- Review the Councils website content in relation to ASB with a view to expanding what is available.

Relevant Policy Commitments:

None

Action already being undertaken:

YJS are currently working closely with the Local Authority to establish a webpage on the Local Authority's website containing information regarding the Youth Justice Service. Once this has been completed, we are looking to establish a YJS website which will provide information to young people, their families and professionals regarding the support we provide as well as information regarding Anti-Social Behaviour. Our Speech and Language Therapist will be involved in this process to ensure all information is shared using appropriate language.

New actions following from the recommendation:

These are Council wide responsibilities not just particular to Youth Justice Service within Child & Family Services

Two new media & communication interns from Swansea University will join the community integration & partnership team in February until May to do 50hrs of work. Specific project could be developed to deliver the recommendation.

CMET team and Evolve Youth teams have a number of platforms in which we share information with children and young people in a way they find accessible. We can relay the information in a child friendly way.

recommendation 10 & 12 supports the delivery for this recommendation

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 12

Maximises the opportunities to raise awareness of ASB, in particular:

- Publicise good news stories about work that is done by the Council.
- Communicate and raise awareness of young people's positive activities in the community.
- Look to influence and change the negative narrative and language used about young people in the media.
- Provide information and raise awareness of the ASB Case Review.
- Link up with the new Council's Community engagement office located at waterfront Museum.

Relevant Policy Commitments:

None

Action already being undertaken:

There are many examples of promoting good news storied around ASB and how the council are addressing this, however they are done individually by service areas.

For example, Young People have created a number of videos through C & F services challenging language and negative narratives used about young people.

New actions following from the recommendation:

Through the establishment of an internal Swansea Council Community Safety Forum, good news stories will be collated, and a communication plan established to ensure a joined up approach to this area of work.

Two new media & communication interns from Swansea University will join the community integration & partnership team in February until May to do 50hrs of work. Specific project could be developed to deliver the recommendation.

CMET youth panel produced a language guide available to professionals outlining their experience of negative language. There is a video that supports this produced by the panel.

There is a new pilot team in 2 areas of Swansea starting in April 2024 and young people from these 2 areas will be part of young persons forums and will look to provide young people with a platform to have a voice.

The YJS recognise this is an area for improvement as lots of good work is being carried out by young people that is not being shared across the Local Authority nor with the General Public. YJS have formed a Youth Panel over the past few months as well as developing a Podcast called "The Experience" with Young People so that they can share their voice.

Recommendation 10 & 11 supports the delivery for this recommendation

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 13

Looks to further build upon the intergenerational work with young people and the older generation, do this in conjunction with the voluntary sector where appropriate.

Relevant Policy Commitments:

None

Action already being undertaken:

Intergenerational work has taken place in some areas of Swansea previously supported by Evolve Youth Service and the Partnership & Involvement Team

New actions following from the recommendation:

"Afternoon Teen" intergenerational sessions with Evolve running at various evolve hubs in February and March funded by the Loneliness & Isolation fund, potentially longer term there could be some good scope to look at more of these style of sessions. Ageing Well Engagement team are due to meet CMET later in February to discuss further intergenerational work.

As part of the Safer Homes project funded by the Youth Endowment fund which will be operation as a pilot in 2 areas for 12 months between April 2023 – April 2024 we aim to integrate communities by introducing intergenerational workshops and

sessions bringing together generations to explore similarities and differences and work through community problems together.

YJS Practice Lead has met with the Ageing Well Partnership to develop voluntary opportunities for our young people to work alongside the older generation on community projects.

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 14

Asks the Safer Swansea Partnership to investigate how to improve levels of reporting of incidents of ASB including asking South Wales Police to consider its response times in relation to the 101 non-emergency telephone line and to simplify the online reporting form.

Relevant Policy Commitments:

None

Action already being undertaken:

'See it, report it' booklets have been produced and delivered to Council buildings, PCSOs have helped deliver them to libraries, hubs and home addresses too. This is encouraging members of the public to report ASB and other incidents providing contact numbers, email addresses and QR codes

New actions following from the recommendation:

Raise the question at Safer Swansea relating to 101 and response times but we cannot influence change to SWP policies and process – 101 is a national line & reporting tool.

If **recommendations 10, 11 & 12** are actioned this will support and help the reporting of ASB.

Cabinet Member Comments: N/A

Recommendation is **NOT AGREED**

Recommendation 15

Investigates the possibility of developing a multi-agency mediation resource

Relevant Policy Commitments:

None

Action already being undertaken:

SWP ASB Officers and the Council ASB Coordinator are all qualified mediators and currently share this responsibility on a case-by-case process for private residents.

Council Housing team currently outsource this service for tenants.

New actions following from the recommendation:

ASB Coordinator is in the process of discussions with representatives from RSL's to look at this. However, there will be a need to agree the potential of sharing costs and who and how administrates this.

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 16

Looks to counteract negative 'online world' impacts on children and young people by d) continuing to build on and share the expertise and information available.

- e) resource the Contextual Missing Exploited Trafficked Team training that will support schools with understanding and preventing extra familial harm.
- f) consider extending this training to Gower College and to others who regularly work with young people.

Relevant Policy Commitments:

None

Action already being undertaken:

CMET team currently integrate language sessions into training they deliver to professionals to change the narrative around how young people are viewed in their communities

New actions following from the recommendation:

The language sessions can be expanded to all schools and outside networks such as volunteers that run online community neighbourhood fora etc. **subject to the CMET team being adequately resourced.**

We aim to share the positive impact of the young people in Swansea to ensure that there is an opposing narrative to what is often portrayed.

Challenging media sources when they are incorrect or damaging to individuals will continue through the correct channels.

As part of the Pilot Programme the YJS has undertaken in Primary Schools delivering ASB sessions, part of the programme is dedicated to safe social media use and malicious communications.

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 17

Looks to increase the number of Youth Workers in Swansea with the aim of every community across the City and County of Swansea having dedicated

Youth Worker Support

Relevant Policy Commitments:

None

Action already being undertaken:

A review of youth work in Swansea undertaken in 2022 resulted in the youth work model in Swansea evolving from a Youth Club offer to a blended approach which includes youth club, school-based work, detached work and targeted outreach.

Core funding for youth work was increased and enabled us to increase staff hours from 9 to 15 per week and contracts from 39 to 52 weeks to ensure that youth work support was available during school holidays. The new contracts also enable youth workers to undertake sessions on weekends when young people have more free time.

New actions following from the recommendation:

The need for any additional youth workers would need to be considered alongside the success and reach of the revised model of youth work undertaken in 2022 and would likely require an additional funding commitment from the local authority.

Cabinet Member Comments: N/A

Recommendation is **NOT AGREED**

Recommendation 18

Work with Community Centres to encourage more use of facilities for/by young people and vulnerable groups.

Relevant Policy Commitments:

None

Action already being undertaken:

The Council has 40 community centres which are licenced to voluntary management committees to run them as a Community Building for the benefit of local residents. Cultural Services have a team of 3 FTE Development Officers who support the committees and whilst historically there were dedicated council run youth clubs within the buildings these no longer run. Development team report that there are currently;

Total 38 amount of activities in 22 centres specifically for Young people (based on a group of youths carrying out an activity aged between 11- 18yrs)

New actions following from the recommendation:

Subject to resources being available to deliver any additional activity

Evolve Youth Services team reconnect with Development team to discuss timetable of current youth focus activity within community centres and explore opportunities to access facilities and build relationships with voluntary management committees/group leaders.

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 19

Looks into the potential of Housing Associations contributing to some of our environmental services like noise abatement and fly tipping in order to increase their levels of service provision.

Relevant Policy Commitments:

None

Action already being undertaken:

Fly tipping evidence gathering training provided for Housing Association staff and Enforcement Services offered.

The pollution control team already respond to complaints from members of the public regarding statutory noise nuisance. RSLs have a responsibility as landlords which would not change.

New actions following from the recommendation:

Subject to additional funding, enforcement services could be re-offered.

Explore the potential to engage with RSLs around funding a liaison officer type of post within the Pollution Control Team

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 20

Cabinet ensures more regular deep cleans of the City Centre particularly in and around the Quadrant Bus Station

Relevant Policy Commitments:

None

Action already being undertaken:

Daily sweeping, litter picking, and bin emptying, often twice a day. Jet washing the entrance very freq.

More proactive with paving jet washing with new dual jetter, working closely with BID.

Specific deep cleanse on approach to Christmas as well as targeted deep cleans based on requests.

Litter bins and other street furniture jet washed on rolling programme

Bus bays swept weekly

New actions following from the recommendation:

Increased gum cleaning work in conjunction with BID (Business Improvemnet District)
Increased use of mechanical scrubbing machine in city centre

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 21

Cabinet work with local businesses and the Business Improvement District (BID) with the aim of tidying up shop fronts and rubbish storage across the City Centre.

Relevant Policy Commitments:

None

Action already being undertaken:

At a strategic level, Cabinet Members sit on the BID Board and the Council's CEO provides executive support. The City Centre Manager also meets with the BID CEO every 6 weeks to discuss city centre management issues and to coordinate activities.

Senior managers from both the Place and People Directorates are members of the Swansea Against Business Crime Group.

BID and local businesses are represented through various for aincluding monthly Evening and Night-time Economy (ENTE) meetings.

Enforcement Team regularly work with BID on enforcement issues, with feedback provided.

A guide for City Centre businesses regarding their commercial waste obligations has been produced by City Centre Manager in conjunction with BID. This is being updated to reflect emerging new legislation in Wales regarding workplace recycling.

Trials for improved commercial waste storage have been undertaken by the Council and external funding has been provided to BID to for several 'green' corrals in the City Centre.

New actions following from the recommendation:

Trials will be monitored and consider expansion of 'waste storage' trials if successful and funding becomes available

Finalise draft business guide, issues and promote.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 22

Cabinet carryout regular 'walk throughs' of the city centre and communities across Swansea to see the locations through the 'eyes of the public' and to identify issues of concern. This should be done in conjunction with appropriate officers and local ward members.

Relevant Policy Commitments:

None

Action already being undertaken:

The aim of the Community Engagement transformation programme is **to enhance the way we work with communities to improve how inclusive, resilient, and cohesive they can be through better collaboration, use of resources and ways of working**. By achieving this aim, we can deliver better outcomes for the people and communities of Swansea as well as more effective service delivery and better partnership working.

One of the projects is **Working with Communities to respond to crises and opportunities, with the o**bjective to improve processes and relationships with communities in relation to community responses to crises and opportunities

New actions following from the recommendation:

Continue to progress the actions outlined in the Working with Communities to respond to crises and opportunities objective under the Enabling Communities Transformation Programme.

Cabinet Member Comments: N/A

Recommendation is AGREED

Recommendation 23

Develops and builds upon appropriate data collection processes in order to help plan future service provision and monitor effectiveness of strategies used. This monitoring process should be closely linked to the ASB Home Office 5 key principles (once they are formalised).

Relevant Policy Commitments:

None

Action already being undertaken:

Collated and managed through Niche and our own ASB excel database – expand to include the housing

New actions following from the recommendation:

These new ASB Home Office 5 key principles are due in April 2024

Through incorporating these principles directly and redrafting our existing anti-social behaviour processes and procedures to reflect the guidance that has been endorsed by the Home Office Anti-social Behaviour Strategic Board this will help us deliver a

robust data collection function.

Work to improve and join up data collection from the Council and from the Police so we can better understand patterns and trends and intervene at an early stage to prevent escalation.

Cabinet Member Comments: N/A

Recommendation is **AGREED**

Recommendation 24

Make representations to Police and Crime Commissioner's Officer asking them to consider grant funding on a medium-term basis (i.e., 3 yearly).

Relevant Policy Commitments:

None

Action already being undertaken:

This has been raised with the PCC office on an annual basis for consideration, but the grant continues to be agreed annually at present.

New actions following from the recommendation:

PCC elections in May 2024 so there may be further opportunities to explore a 3-year funding model and commitment with the new Commissioner

Cabinet Member Comments: N/A

Recommendation is **AGREED**

2.1 An action plan for the agreed recommendations is attached as **Appendix A**.

3.0 Integrated Impact Implications

- 3.1 The Council is subject to the Equality Act (Public Sector Equality Duty and the socioeconomic duty), the Well-being of Future Generations (Wales) Act 2015 and the Welsh Language (Wales) Measure, and must in the exercise of their functions, have due regard to the need to:
 - Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Acts.
 - Advance equality of opportunity between people who share a protected characteristic and those who do not.
 - Foster good relations between people who share a protected characteristic and those who do not.
 - Deliver better outcomes for those people who experience socio-economic disadvantage
 - Consider opportunities for people to use the Welsh language
 - Treat the Welsh language no less favourably than English.

- Ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs.
- 3.1.1 The Well-being of Future Generations (Wales) Act 2015 mandates that public bodies in Wales must carry out sustainable development. Sustainable development means the process of improving the economic, social, environmental and cultural well-being of Wales by taking action, in accordance with the sustainable development principle, aimed at achieving the 'well-being goals'.
- 3.1.2 Our Integrated Impact Assessment (IIA) process ensures we have paid due regard to the above. It also takes into account other key issues and priorities, such as poverty and social exclusion, community cohesion, carers, the United Nations Convention on the Rights of the Child (UNCRC) and Welsh language.
- 3.2 ASB has the potential to affect anyone and the ASB staged process is in place to support both perpetrators and victims.

The action plan is in response to the 24 recommendations which came from the Anti-Social Behaviour Scrutiny Inquiry Panel. Outcomes will be worked through with cross Directorate services and external Partners.

The report and action plan will support the WFG considerations and the five ways of working.

Some of the recommendations require potential additional funding so consideration will need to be given when agreeing the final action plan.

An improved corporate wide approach to dealing with ASB, better ways of communicating and reporting for the general public, improved support for victims and early intervention and prevention measures to reduce the level of ASB.

3.3 An IIA screening form can be found at *Appendix B* which outlined that a full IIA is not needed at this point. However, if the 24 recommendations are agreed by Cabinet the actions will need to be screened for relevance using our IIA process to check for any positive/negative impacts on protective groups.

This will be done by the appropriate department. If any potential detrimental issues are identified, these actions will need to be mitigated and/or concerns flagged to the relevant cabinet member.

4.0 Legal Implications

4.1 Whilst there are no immediate legal implications arising from this report any future change in ASB legislation and associated Powers will need to be taken into consideration.

5.0 Financial Implications

5.1 Any resultant future spending needs from the recommendations in this report will need be contained within existing Council budget provision and have full and due

regard to the budget principles set out in the Council's medium-term financial plan and the likely levels of future budgets.

Background Papers:

Original Scrutiny Report

<u>Issue details - Scrutiny Inquiry into Anti-Social Behaviour. - Swansea</u>

Appendices

Appendix A – Action Plan Appendix B – IIA Screening

APPENDIX A

Scrutiny Inquiry into Anti-Social Behaviour Action Plan

Rec	commendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
1.	Investigates options for appointing an independent chair for ASB Case Reviews and then put most appropriate option put in place. This should be done as a matter of urgency.	This role is currently undertaken by the ASB co-ordinator so potential for conflict of interest.	Remodel existing ASB resources to accommodate this recommendation. Create a new ASB Lead Officer who can chair the Case Reviews. Explore options around independent chairs, such as a Councillor or external partner	June 2024	Jane Whitmore
2.	Continues to build upon and embed the five key ASB Home Office principles into the work of the Council.	The principles are designed to be used by any agency/partner involved in tackling ASB, for example, local authorities, Police and housing associations, and implementation of them will be viewed as good practice to support an effective multiagency response to ASB.	Incorporate these principles directly and redraft our existing anti-social behaviour processes and procedures to reflect the guidance that has been endorsed by the Home Office Anti-social Behaviour Strategic Board.	Sept 2024	Jane Whitmore
3.	Look at devolving the Community Protection Warning / Community Protection Notice powers to Housing Associations, with consideration being given to their use by other partners	This is not currently in place Housing works collaboratively with partners and SW police in respect of CPNs and CPWs	Explore benefits of a paper for agreement at Cabinet authorising Housing Associations to enable them carry out this function. ASB is dealt with through existing legislation, including the use of ASB injunctions/possession proceedings and this will continue in Housing	Dec 2024	Jane Whitmore Carol Morgan

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
4.	Carries out a Council wide mapping exercise to establish and provide clarity in relation to ASB. It should include, but not be restricted to the governance, roles, resources, regulatory powers and other tools used (or available), use of the referral process and equity of services provided to the public. Action also links to recommendation 8 & 9		Establishment of a Swansea Council Community Safety Forum that will facilitate the mapping of services exercise and put in place governance and process. This will ensure the existing ASB resources are brought together in a coherent way to facilitate this recommendation.	June 2024	Jane Whitmore
5.	Looks into providing resources to do more targeted work with primary school aged children that includes ASB preventative matters	Following the Scrutiny Panel, YJS Practice Lead and Prevention Co-ordinator met with colleagues from Education to propose a pilot programme in six Local Authority Primary Schools. The aim of the programme was to deliver targeted ASB sessions to Year 5 & 6 pupils that were interactive, informative and engaging.	Evaluate the pilot programme before looking to roll the programme out to Primary Schools across the Local Authority.	Sept 24	Julie Davies Kate Phillips
6.	Widens the current membership of the Public Services Board and Safer Swansea Partnership to include local Housing Associations	The PSB already has it's agreed membership and the current governance arrangements allows for oversight of the work of Safer Swansea Partnership.	Review of the current membership and purpose of the Safer Swansea Community Safety Partnership to ensure we are all clear on the function, the right people are around the table and that the governance arrangements of all the groups that feed into the CSP are fit for purpose, current and relevant.	July 24	Jane Whitmore

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
7.	Investigates the potential of developing a partnership hub/office where services to ASB across organisations can be co-located	ASB Coordinator and support officer work from Swansea Central Police station up to 3 days per week with SWP ASB officers, dependent on officer's shift patterns.	Explore the possibility of community safety (and cohesion officers) being co-located with colleagues from SWP, Health, Probation, MWWFRS, and other multi agency partnership services – space to be identified.	March 2025	Jane Whitmore Geoff Bacon
8.	Works with key partner organisations to improve the understanding of each other's roles in order to help provide clarity and consistency of approach to ASB for the service user and the public. This should include a map of the services and powers available across the partnership Action also links to recommendation 4 & 9	LA ASB Coordinator currently works alongside equivalent partnership officers in SWP, LA, MAWWFRS and is communicated to both perpetrators and victims of ASB when being dealt with.	Establishment of a Swansea Council Community Safety Forum that will facilitate the mapping of services exercise and put in place governance and process. This will ensure the existing ASB resources are brought together in a coherent way to facilitate this recommendation.	June 2024	Jane Whitmore
	1000mmondation + G 0				
9.	Develops a Multi-Agency Strategic Forum where solutions to cross cutting themes and ways or working can be discussed Action also links to recommendation 4 & 8	A small ASB core group was in place prior to the Pandemic.	Establishment of a Swansea Council Community Safety Forum that will facilitate the mapping of services exercise and put in place governance and process. This will ensure the existing ASB resources are brought together in a coherent way to facilitate this recommendation.	June 2024	Jane Whitmore
10	Engures that good foodback	Council public facing website	Remodel the ASB Team and	Dec 2024	Jane Whitmore
10.	Ensures that good feedback mechanisms for the public are in place across the Council and that we use that feedback to improve the services we provide	Council public facing website contains information on community safety and ASB	including a Victim Officer satisfaction surveys and provision of feedback on each and every case can be carried out as part of that	Dec 2024	Jane Willinore

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
	Action also links to recommendation 11 & 12		wrap around ASB service provision. Public facing and internal information on ASB and community safety to be reviewed by 2 Swansea University media and communication interns		Sarah Lackenby
		In Housing Service, following case closure all ASB complaints are contacted to provide feedback via a customer survey. These are used to gather evidence and information to influence the delivery of services	Develop a smarter web-based snap survey to operate alongside telephone calling		Carol Morgan
		·			
11.	Considers and reviews accessibility to information about ASB in order to ensure ease of access. • Ensure key information is available in different languages, formats and in physical form. • That we look to have information available in different locations in the Council across the partner public locations. • Build on how we target information to suit those we are looking to reach i.e., young people. • Review the Councils website content in relation to ASB with a view to expanding what is available. Action also links to recommendation 10 & 12	Public facing website contains information on community safety and ASB	Through the establishment of an internal Swansea Council Community Safety Forum, good news stories will be collated, and a communication plan established to ensure a joined up approach to this area of work.	Sept 2024	Jane Whitmore Sarah Lackenby Lee Wenham

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
12.	Maximises the opportunities to aise awareness of ASB, in particular: Publicise good news stories about work that is done by the Council. Communicate and raise awareness of young people's positive activities in the community. Look to influence and change the negative narrative and language used about young people in the nedia. Provide information and raise awareness of the ASB Case Review. Link up with the new Council's Community engagement office ocated at waterfront Museum.		Through the establishment of an internal Swansea Council Community Safety Forum, good news stories will be collated, and a communication plan established to ensure a joined up approach to this area of work.	Sept 2024	Jane Whitmore Sarah Lackenby Lee Wenham
	Action also links to recommendation 10 & 11				
13.	Looks to further build upon the intergenerational work with young people and the older generation, do this in conjunction with the voluntary sector where appropriate.	Intergenerational work has taken place in one area of Swansea previously supported by Evolve universal youth service.	YJS Practice Lead and the Ageing Well Partnership to develop voluntary opportunities for our young people to work alongside the older generation on community projects.	June 2024	Julie Davies Jane Whitmore
14.	Asks the Safer Swansea Partnership to investigate how to improve levels of reporting of incidents of ASB including asking	'See it, report it' booklets have been produced and delivered to Council buildings, PCSOs have helped deliver them to libraries,	'See it, report it' booklets to be made more accessible across our Council website and social media platforms	June 2024	Jane Whitmore

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
	South Wales Police to consider its response times in relation to the 101 non-emergency telephone line and to simplify the online reporting form.	hubs and home addresses too. This is encouraging members of the public to report ASB and other incidents providing contact numbers, email addresses and QR codes	101 is a national line & reporting tool so will highlight the panel's recommendation in relation to 101 response times at Safer Swansea		
15.	Investigates the possibility of developing a multi-agency mediation resource	SWP ASB Officers and LA ASB Coordinator are all qualified mediators and currently share this responsibility on a case by case process for private residents. LA Housing currently outsource this service for tenants.	ASB Coordinator to open discussions with representatives from RSL's to investigate this and understand if there are any associated costs.	March 2025	Jane Whitmore
16.	Looks to counteract negative 'online world' impacts on children and young people by d) continuing to build on and share the expertise and information available e)resource the Contextual Missing Exploited Trafficked Team training that will support schools with understanding and preventing extra familial harm. f) consider extending this training to Gower College and to others who regularly work with young people.	CMET team currently integrate language sessions into training they deliver to professionals to change the narrative around how young people are viewed in their communities.	Pending funding expand to all schools and outside networks such as volunteers that run online community neighbourhood fora. Challenging media sources when they are incorrect or damaging to individuals will continue through the correct channels.	March 2025	Julie Davies
17.	Looks to increase the number of Youth Workers in Swansea with the aim of every community across the City and County of Swansea	A review of youth work in Swansea undertaken in 2022 resulted in the youth work model in Swansea evolving from a	The need for any additional youth workers would need to be considered alongside the success and reach of the revised model of	Mar 2025	Julie Davies

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
	having dedicated Youth Worker Support	Youth Club offer to a blended approach which includes youth club, school based work, detached work and targeted outreach. Core funding for youth work was increased and enabled us to increase staff hours from 9 to 15 per week and contracts from 39 to 52 weeks to ensure that youth work support was available during school holidays. The new contracts also enable youth workers to undertake sessions on weekends when young people have more free time.	youth work undertaken in 2022. There will be an additional funding commitment from the local authority to implement this recommendation.		
18.	Work with Community Centres to encourage more use of facilities for/by young people and vulnerable groups.	The Council has 40 community centres which are licenced to voluntary management committees to run them as a Community Building for the benefit of local residents. Cultural Services have a team of 3 FTE Development Officers who support the committees and whilst historically there were dedicated council run youth clubs within the buildings these no longer run. Development team report that there are currently; Total 38 amount of activities in 22 centres specifically for Young people (based on a group activity aged between 11- 18yrs)	Youth Services team to reconnect with Development Officers to discuss timetable of current youth focus activity within community centres and explore opportunities to access facilities and build relationships with voluntary management committees/group leaders.	Mar 2025	Julie Davies Tracey McNulty

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
19.	Looks into the potential of Housing Associations contributing to some of our environmental services like noise abatement and fly tipping in order to increase their levels of	Fly tipping evidence gathering training provided for Housing Association staff and Enforcement Services offered.	Enforcement services could be re- offered, subject to additional funding availability.	Mar 2025	Chris Howell
	service provision.	The Pollution Control team already respond to complaints from members of the public regarding statutory noise nuisance. The RLSs have a responsibility as landlords which would not change.	Explore the potential by engaging with RSLs to see if they would fund a liaison officer posts within the pollution control team	Mar 2025	Carol Morgan
20.	Cabinet ensures more regular deep cleans of the City Centre particularly in and around the Quadrant Bus Station	Daily sweeping, litter picking, and bin emptying, often twice a day. Jet washing the entrance very freq. More proactive with paving jet washing with new dual jetter, working closely with BID. Specific deep cleanse on approach to Christmas as well as targeted deep cleans based on requests. Litter bins and other street furniture jet washed on rolling programme Bus bays swept weekly	Increased gum cleaning work in conjunction with BID, subject to additional funding availability. Increased use of mechanical scrubbing machine in city centre, subject to additional funding availability.	Mar 2025	Chris Howell
21.	Cabinet work with local businesses and the Business Improvement District (BID) with the aim of tidying up shop fronts and rubbish storage across the City Centre.	At a strategic level, Cabinet Members sit on the BID Board and the Council's CEO provides executive support. The City Centre Manager also meets with	Trials will be monitored and consider expansion of 'waste storage' trials if successful and funding becomes available, subject to additional funding availability.	Mar 2025	Chris Howell

Rec	ommendation	Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
		the BID CEO every 6 weeks to discuss city centre management issues and to coordinate activities. Senior managers from both the	Finalise draft business guide, issues and promote.		
		Place and People Directorates are members of the Swansea Against Business Crime Group. BID and local businesses are represented through various fora including monthly ENTE			
		meetings. Enforcement Team regularly work with BID on enforcement issues, with feedback provided. A guide for City Centre businesses regarding their commercial waste obligations has been produced by CCM in conjunction with BID. This is being updated to reflect emerging new legislation in			
		Wales regarding workplace recycling.			
22.	Cabinet carryout regular 'walk throughs' of the city centre and communities across Swansea to see the locations through the 'eyes of the public' and to identify issues of concern. This should be done in conjunction with appropriate	This objective sits with the Enabling Communities Transformation programme, to enhance the way we work with communities to improve how inclusive, resilient, and cohesive they can be through better	Continue to progress the actions outlined in the Working with communities to respond to crises and opportunities objective under the Enabling Communities Transformation Programme.	July 2024	Amy Hawkins Jane Whitmore
	officers and local ward members.	collaboration, use of resources	Ensure we strengthen the links between the Adult Transformation		

Recommendation		Action already being undertaken	New Action Proposed	Timescale	Responsible Officer
		and ways of working. By achieving this aim, we can deliver better outcomes for the people and communities of Swansea as well as more effective service delivery and better partnership working.	Programme, Enabling Communities, and the Community Hub programme		
23.	Develops and builds upon appropriate data collection processes in order to help plan future service provision and monitor effectiveness of strategies used. This monitoring process should be closely linked to the ASB Home Office 5 key principles (once they are formalised).	Collated and managed through Niche and our own ASB excel database – expand to include the housing one	These new ASB Home Office 5 key principles are due in April 2024. Incorporating these principles directly or redrafting our existing anti-social behaviour process/procedures to reflect the guidance that has been endorsed by the Home Office Anti-social Behaviour Strategic Board will also help build more robust data collection processes	Sept 2024	Jane Whitmore
24.	Make representations to Police and Crime Commissioner's Officer asking them to consider grant funding on a medium-term basis (i.e., 3 yearly).		PCC elections in May 2024 so there may be further opportunities to explore a 3-year funding model and commitment with the new Commissioner	Dec 2024	Jane Whitmore

APPENDIX B

Please ensure that you refer to the Screening Form Guidance while completing this form.

Servic	n service area and te Area: Partnership orate: Social Service	s, Commission		es		
Q1 (a)	What are you scre	ening for rele	evance?			
service Service	New and revised policies Service review, re-orgatusers and/or staff Efficiency or saving professed allocation New project proposals acconstruction work or additional and Large Scale Public Everonal implementation of Strategic directive and is Board, which in Medium to long term plaimprovement plans) Setting objectives (for employed and procurement and Decisions that affect the services Other	posals po	cial year and strates mmunities or accesting buildings, moving gy/Plans/Legislation hose developed at bodies functions corporate plans, of the corporate plans, of	gic financial planssibility to the bong to on-line sense named and the selection of the sel	nning uilt environment, e.g rvices, changing loc ership Boards and f ns, service delivery Welsh language str	g., new cation Public and ategy)
(b)	Please name and	fully <u>describe</u>	e initiative here) :		
2023 a	nti-Social Behaviour S Ifter the Anti-Social Be A is in respect of the A plan for Cabinet meet	ehaviour Scrutir	ny Inquiry Panel of aviour Scrutiny In	completed a d	etailed inquiry.	
Q2	What is the poten positive (+) or neg	•	n the following	-	Needs further	be No
lm	pact				Investigation	
Childrei Older p	n/young people (0-18) eople (50+) er age group	+ - 	+ •	+ ·		
Future (Generations (yet to be b	orn) 🗌 🗍				

Disabilit	ty					
Race (in	ncluding refugees)					
•	seekers s & travellers				\boxtimes	
Sex Sexual	n or (non-)belief Orientation reassignment					
Poverty Carers Commu Marriag	Language r/social exclusion (inc. young carers) unity cohesion le & civil partnership ncy and maternity Rights					
recoming the a	What involvement he engagement/consultive Please provide detained undertaking involved port and action plan are mendations. The scrutin liction plan is agreed the ling expectations and details.	tation/co-prils below – ment in response to panel held are will be cross	roductive appro either of your a to the Anti-Social a wide and broad as directorate and	Daches? activities or y Behaviour Scr consultation p external partr	rutiny Inquiry a process. pership involve	and the 24 ement in
Q4 the	Have you considere development of this		peing of Future	Generation	s Act (Wale	s) 2015 in
a)	Overall does the initiative together? Yes	re support our	Corporate Plan's	Well-being Obj	ectives when	considered
b)	Does the initiative consigoals? Yes	der maximisin	g contribution to	each of the sev	en national w	ell-being
c)	Does the initiative apply Yes ⊠	each of the fi	ve ways of workin	g?		
d)	Does the initiative meet generations to meet the Yes ⊠		•	t compromisin	g the ability o	f future

Q5	What is the potential risk of the initiative? (Consider the following impacts – equality, socio-economic, environmental, cultural, legal, financial, political, media, public perception etc)						
	High risk		Medium risk	Low risk			
Q6	Will this initiative have an impact (however minor) on any other Council service?						
			If yes, please pro	If yes, please provide details below			
	Education, Place, Social Services and Housing						
Q7	Will this initiative result in any changes needed to the external or internal website?						
	⊠ Yes	☐ No	If yes, please pro	vide details below			
	Yes, recommendations 10, 11 & 12 of the Cabinet Member Response and Action Plan specifically identifies improving the way we communicate ASB and improving the content on the Council webpages and Staff Net						
Q8	Does the initiative involve changes to the way you process the personal data of Council staff or service users, for example the purchase of new customer management software?						
	☐ Yes	⊠ No					
priva Cou form	acy and other (ncil's Informati n for a Data Pro	GDPR rights ion Asset R otection Imp	s and consider whethe	ative for any implications regarding you need to amend your entry in the following link to the online screening			

Note: The composition of this proposal on people and/or communities when considering all the impacts identified within the screening and any other key decisions affecting similar groups/ service users made by the organisation?

For more about the Information Asset Register, please see

(You may need to discuss this with your Service Head or Cabinet Member to consider more widely if this proposal will affect certain groups/ communities more adversely because of other decisions the organisation is making. For example, financial impact/poverty, withdrawal of multiple services and whether this is disadvantaging the same groups, e.g., disabled people, older people, single parents (who are mainly women), etc.)

If the 24 recommendations are agreed by Cabinet the outcomes and collective changes will need to be screened for relevance using our IIA process to check for any positive/negative impacts on protective groups. This will be done by the appropriate department. If any potential detrimental

issues are identified,	these actions w	ill need to be	mitigated and/o	r concerns flagged	to the relevant
cabinet member.			-		

Outcome of Screening

- Q9 Please describe the outcome of your screening using the headings below:
 - Summary of impacts identified and mitigation needed (Q2)
 - Summary of involvement (Q3)
 - WFG considerations (Q4)
 - Any risks identified (Q5)
 - Cumulative impact (Q9

ASB has the potential to affect anyone and the ASB staged process is in place to support both perpetrators and victims.

The action plan is in response to the 24 recommendations which came from the Anti-Social Behaviour Scrutiny Inquiry Panel. Outcomes will be worked through with cross Directorate services and external Partners.

The report and action plan will support the WFG considerations and the five ways of working.

Some of the recommendations require potential additional funding so consideration will need to be given when agreeing the final action plan.

An improved corporate wide approach to dealing with ASB, better ways of communicating and reporting for the general public, improved support for victims and early intervention and prevention measures to reduce the level of ASB.

(NB: This summary paragraph should be used in the 'Integrated Assessment Implications' section of corporate report)

☐ Full IIA to be completed	
☐ Do not complete IIA – please ensure you have provided the relevant i	information above to support

NB: Please email this completed form to the Access to Services Team for agreement before obtaining approval from your Head of Service. Head of Service approval is only required via email.

Screening completed by:			
Name: Paul Thomas			
Job title: Community Integration & Partnership Manager			
Date: 07.03.2024			
Approval by Head of Service:			
Name: Jane Whitmore			
Position: Strategic Lead Commissioner			
Date: 13.03.24			

Please return the completed form to accesstoservices@swansea.gov.uk